

# Thinking About EMCOMM CERT Communications Planning

S.C. ARES November 2007

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# **Thinking About EMCOMM CERT Communications Planning**

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## **A One Hour Primer In Emergency Communications Planning**

# Planning

**Failure to Plan is  
Planning to Fail**

# **Communications Discipline**

## **Getting the Message Through**

**Clearly Assigned Responsibility**

**Established Routes**

**Interference Plan**

**Redundancy/Robustness**

**Established Protocols**

# **CERT Communications Responsibilities**

## **Team Member**

**Understand Radio Use**

**Use Radio Protocols**

**Control Own Radio**

**Frequency/Tones**

**Power**

# **CERT Communications Responsibilities**

**Team Communicator**

**Team Member +**

**Know Relevant Nets**

**Set Up Out of Team Comms**

**Know Comms Protocols**

**Copy Record Traffic**

# **CERT Communications Responsibilities**

## **Team Leader**

**Team Member +**

**Know Up Line Nets**

**Know Same Level Nets**

**Control Team Comms**

**Know Comms Protocols**

# Leadership

**The First Job of a Leader is to  
LEAD!**

**The Leader and the  
Communicator are Normally  
Different People**



# **CERT Communications Requirements**

**Portable**

**Cheap (Acquire and Operate)**

**Simple**

**Rugged/Reliable**

**Short Range (< 10 Miles)**

**Typically < 1 Mile**

# EMCOMM Communications Layers

Level 1 - State OES Regional EOC to  
Operational Area (County) EOC

Level 2 - Op Area EOC to Juristictions and  
Emergency Alert System

Level 3 - Op Area EOC to Mobile Units

----- CERT? -----

Level 4 - Jurisdiction OEC to Internal Units

Level 5 - Jurisdiction Internal Unit Intra  
Unit Communications

# **Primary CERT Communications Needs**

**Report Status**

**Request Resources**

**Receive Direction**

**Receive Information**

# **Primary CERT Communications Nets**

**Team to OpCen (Level 4)**

**Inter Team (Level 5)**

**Intra Team (Level 5)**

# **CERT Communications Characteristics**

**Team to OpCen**

**Structured/Formal**

**Directed Net Likely**

**Brief**

**Extended Range**

**Fixed Channel**

# **CERT Communications Characteristics**

**Inter Team**

**Informal/Conversational**

**Informal Net Likely**

**Brief**

**Shorter Range**

**Flexible Channel**

# **CERT Communications Characteristics**

## **Intra Team**

**Informal/Conversational**

**Team Leader Moderated**

**Continuous Chatter**

**Line of Sight**

**Fixed Channel**

# **CERT Communications Environment**

**Spectrum (Bandwidth) Limited**

**Heavy Official Need/Use**

**Heavy “Idiot” Use**

**Lots of Interference**



# **CERT Communications Doctrine Response**

**Use Spectrum (Bandwidth) Wisely**

**Use Privacy Tones Wisely**

**Do Not Interfere With Others**

**Frequency Selection**

**Lowest Useful Power**

# Avoiding Interference

**Separation By:**

**Frequency**

**Time**

**Space**

**Tones (PT or CTCSS)**

# **CERT Communications Tools**

**FRS Radio**

**GMRS Radio**

**HAM Radio**

**VHF (2 Meter)**

**UHF (70 Centimeter)**

# **FRS Radio/GMRS Radio**

## **The “New” Citizen's Bands**

**~465 Mhz FM Voice**

**22 Channels**

**7 FRS**

**8 GMRS**

**7 Shared**

# FRS Features

**Unlicensed**

**Very Low Power**

**Poor Antennas (By Law)**

**Low Range (Typ < 1 Mile)**

**Channels 8 – 14 Exclusive**

# GMRS Features

**Licensed**

**Low Power**

**Better Antennas Allowed**

**Low Range (Typ < 2 Miles)**

**Channels 15 – 22 Exclusive**

# FRS Radio/GMRS Radio

Privacy Tones (PT or CTCSS)  
on FRS/GMRS Radios are NOT  
Standardized by Number,  
Only by Frequency.

If used: **ALWAYS TEST!**

# HAM Radio Features

**Licensed**

**Variable Power**

**Better Antennas**

**Variable Range (HT < 2 Miles**

**Mobile > 10 Miles**

**Repeater - 10's of Miles**

**Many Frequencies**

**Standardized CTCSS Tones**



# Avoiding Interference

Separation By:

**Frequency**

**Time**

**Space**

**Tones (PT or CTCSS)**

# Primary CERT Communications Nets

Team to OpCen (HAM, GMRS)

Inter Team (HAM, GMRS, FRS)

Intra Team (FRS)

# Frequency Assignment

## Static

Establishing Contact

High Use

Special Application

## Dynamic

Temporary Use

Shared Use

# **Special Static Frequencies**

## **Calling Frequencies**

**Used to Establish Contact**

**FRS/GMRS Channel 1**

**HAM 2 Meter 146.52 Mhz**

**HAM 70 cm 446.0 Mhz**

## **Repeater Pairs**

**Protected Nets**

**Calling Frequencies**

# **FRS/GMRS Recommendations**

**Calling**

**Channel 1**

**Team Assignments**

**FRS 8 – 14**

**Shared 2 – 7 (Work Down)**

**OpArea Assignments**

**GMRS 15 – 22 (Work Down)**

# Avoiding Interference

Separation By:

Frequency

Time

Space

Tones (PT or CTCSS)

# **Time Assignment**

**Fixed Slots by Function**

**WX Channel “Local on the 8's”**

**Fixed Rotation**

**Formal Order of “Turns”**

**Service Request (By Priority?)**

**First to Fill the Vacancy**

# Avoiding Interference

Separation By:

Frequency

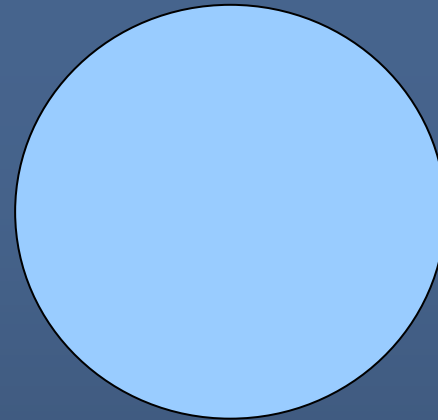
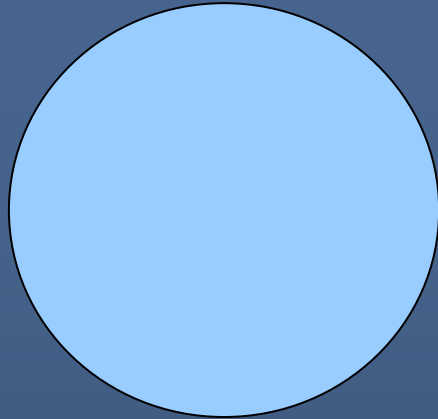
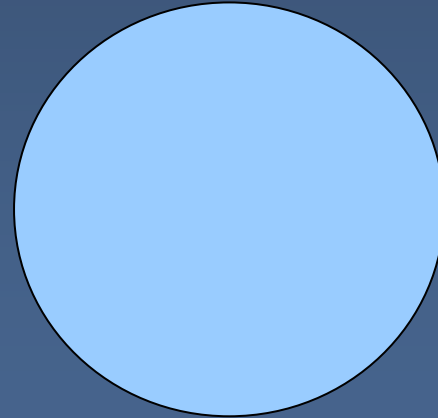
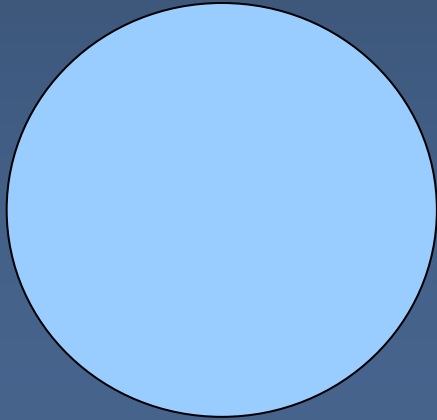
Time

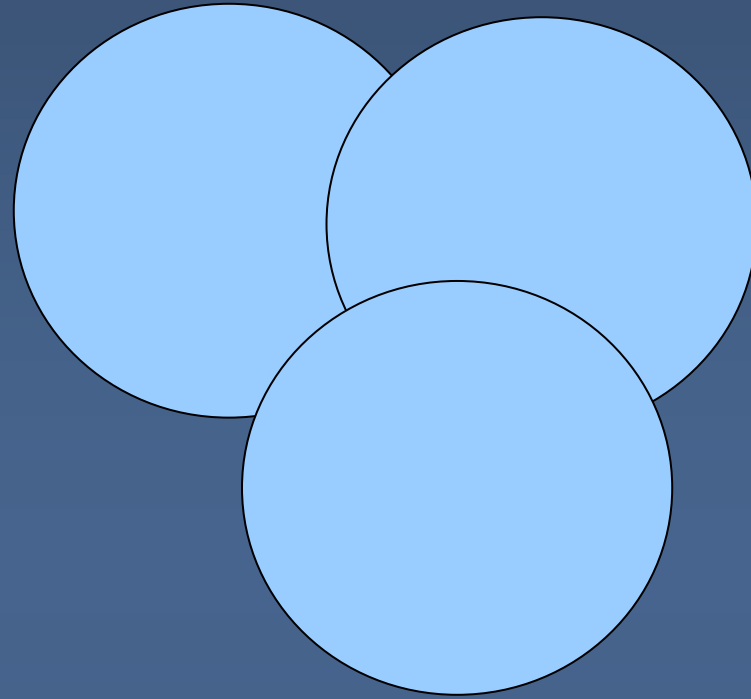
Space

Tones (PT or CTCSS)



# Separation by Space





**Needs Separation by:  
Frequency or Tone**

# Avoiding Interference

**Separation By:**

**Frequency**

**Time**

**Space**

**Tones (PT or CTCSS)**

# Privacy Tones PT or CTCSS

**“Subaudio” Tone (~100hz)**

**Suppress Audio Amplifier if Tone  
is Absent.**

# Privacy Tones PT or CTCSS

## Advantages

**Masks Non-member Transmissions**

**Creates Illusion of Non-interference**

## Disadvantages

**Not Possible to Hear if Frequency**

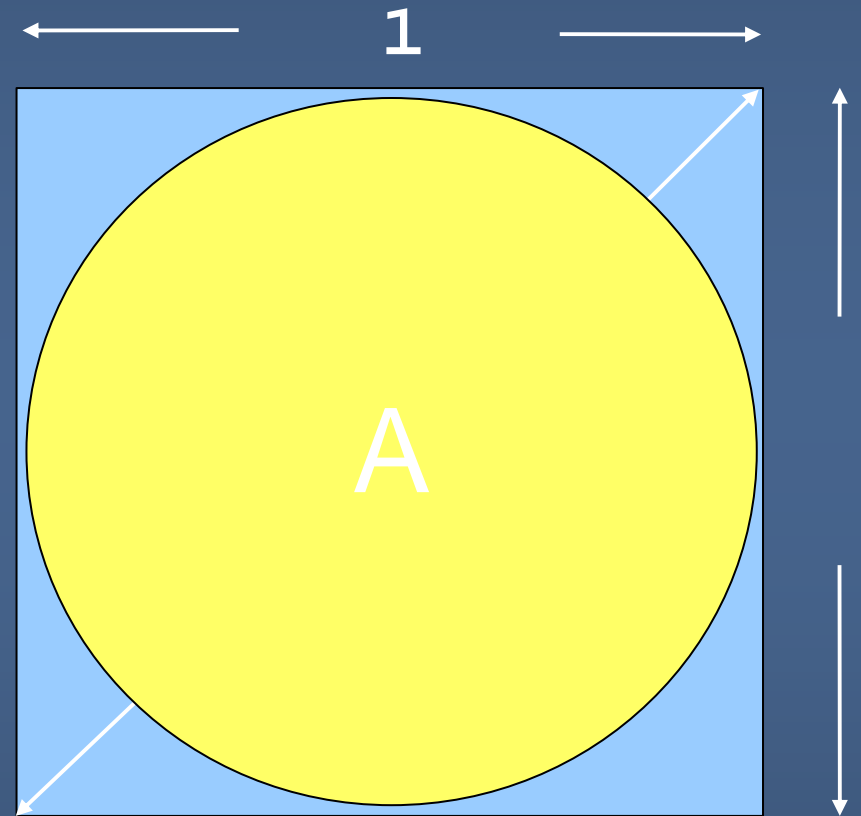
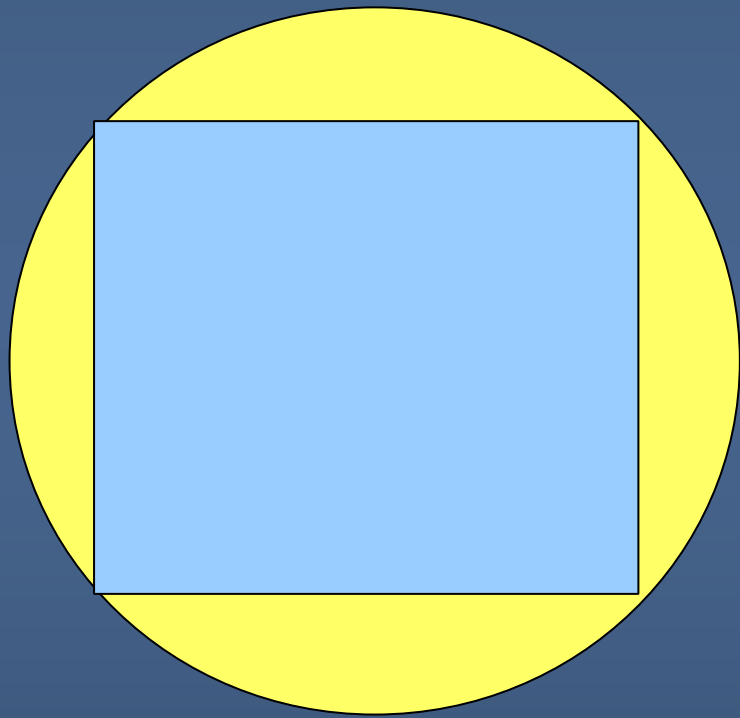
**Really Open and Free**

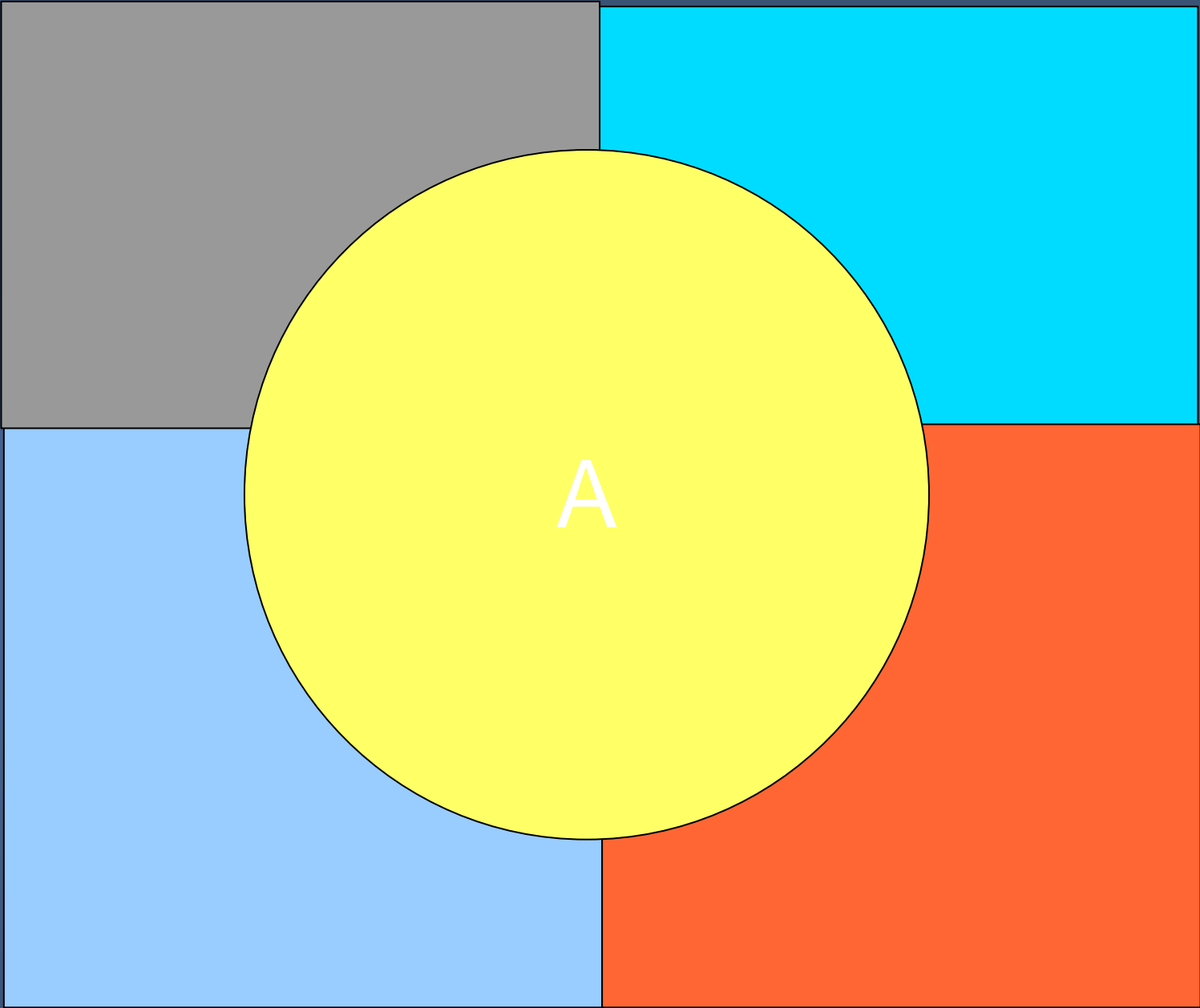
# **Sectorizing High Density Communications**

**A Space Based Method for Maintaining Minimum Interference When There are Many Mobile Teams.**

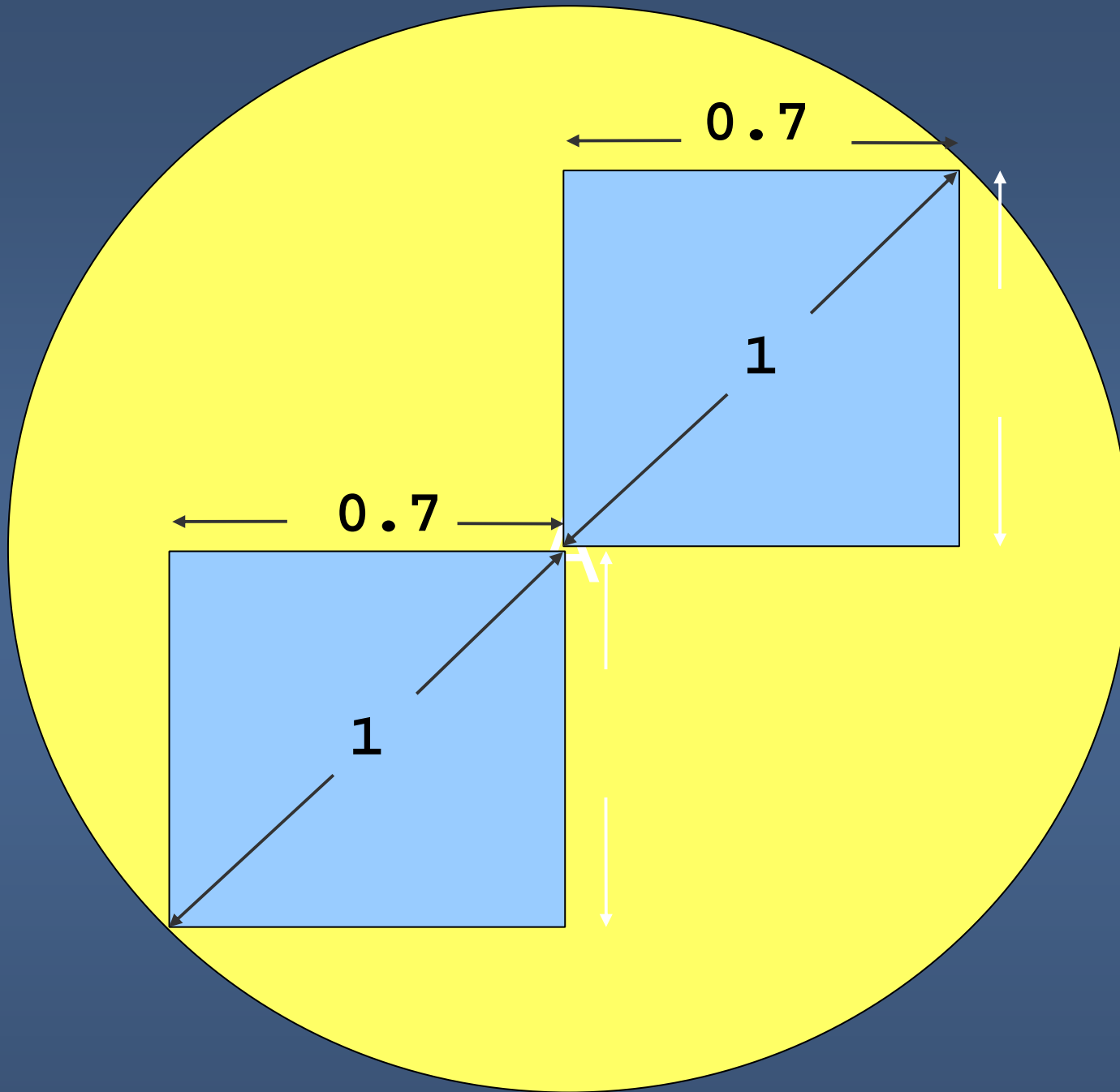
**Many = > Available Frequencies**

# Communications Radius Vs Grid









# Rectangular Pattern, Four Sector

A B C D A B C D A B C D A B C D  
C D A B C D A B C D A B C D A B  
A B C D A B C D A B C D A B C D  
C D A B C D A B C D A B C D A B

# Hexagonal Grid, Seven Sectors

12121212121212  
12121212121212  
12121212121212  
12121212121212  
12121212121212  
12121212121212  
12121212121212

A	B	C	D	E	F	G
F	G	A	B	C	D	G
C	D	E	F	G	A	B
A	B	C	D	E	F	D
E	F	G	A	B	C	D
C	D	E	F	G	A	F
G	A	B	C	D	E	A
B	C	D	E	F	G	C
D	E	F	G	A	B	E
F	G	A	B	C	D	C
B	C	D	E	F	G	D
D	E	F	G	A	B	G
F	G	A	B	C	D	E

# Rectangular Pattern, Eight Sector

A	B	C	D	E	F	G	H	A	B	C	D	E	F	G	H
D	E	F	G	H	A	B	C	D	E	F	G	H	A	B	C
G	H	A	B	C	D	E	F	G	H	A	B	C	D	E	F
B	C	D	E	F	G	H	A	B	C	D	E	F	G	H	A
E	F	G	H	A	B	C	D	E	F	G	H	A	B	C	D
H	A	B	C	D	E	F	G	H	A	B	C	D	E	F	G
C	D	E	F	G	H	A	B	C	D	E	F	G	H	A	B
F	G	H	A	B	C	D	E	F	G	H	A	B	C	D	E

# Rectangular Pattern, Nine Sectors

A	B	C	D	E	F	G	H	I	A	B	C	D	E	F	G	H	I
D	E	F	G	H	I	A	B	C	D	E	F	G	H	I	A	B	C
G	H	I	A	B	C	D	E	F	G	H	I	A	B	C	D	E	F
A	B	C	D	E	F	G	H	I	A	B	C	D	E	F	G	H	I
D	E	F	G	H	I	A	B	C	D	E	F	G	H	I	A	B	C
G	H	I	A	B	C	D	E	F	G	H	I	A	B	C	D	E	F

# Establishing YOUR CERT Plan

**K**keep

**I**t

**S**imple

**S**tupid

# **Communications Complexity Progression**

**Chat**

**Informal Control**

**Formal Net(s)**

**Assigned Frequencies**

**By Team or Function**

**By Area**

**By Area and Team and Function**

# **Key Questions:**

**How Many Units (Teams) in OpArea?**

**How Many Frequencies Available?**

**How Frequent is the Traffic?**

**How Time Critical is the Traffic?**

**What is the Range of the Radio?**

**How Big is the OpArea?**



# **Communications Discipline**

## **Getting the Message Through**

**Clearly Assigned Responsibility**

**Established Routes**

**Interference Plan**

**Redundancy/Robustness**

**Established Protocols**

# Typical Intra Team Implications

**One FRS Radio Channel (8 – 14)**

**If Inadequate Range, Go GMRS**

**Informal Net or Chat Mode**

**No Privacy Tones**

**Every Team Member Has a Radio**

**Every Team Member Hears All**

# Typical Inter Team Implications

Assigned or Requested Channel  
(GMRS 15 – 22 or HAM)

May Need “Calling Frequency”

Shared Channel 1 or HAM

Informal Net or Chat Mode

Only Team Communicator Has Radio

Only Leader + Communicator Hears

# Typical Team/OES Implications

**Assigned Channels**

**(GMRS 15 – 22 and/or HAM)**

**May Use “Calling Frequency”**

**Shared Channel 1 or HAM**

**Formal (Directed) Net**

**Only Team Communicator Has Radio**

**Only Leader + Communicator Hears**

# **OpCen Comms Team**

**Monitors Calling Freq(s)**

**Serves as Net Control**

**Maintains Record of Traffic**

**Copies/Sends Formal Traffic**

**Relays Traffic**

**May Assign Sub Nets/Frequencies**

**Controls System Transitions**

# **Team Communicator**

**Monitors Calling Freq(s)**

**Maintains Record of Traffic**

**Copies/Sends Formal Traffic**

**Relays Traffic**

**Negotiates/Establishes Comms Links**

**Disestablishes Comm Links**

**Stays Near Team Leader**

# **FRS/GMRS Recommendations**

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